# CITY OF DORAL





POPULAR ANNUAL FINANCIAL REPORT

FISCAL YEAR SEPTEMBER 30, 2021



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The financial information presented in the Popular Annual Financial Report (PAFR) of the City of Doral is published in order to increase public awareness and provide a more user-friendly presentation of the City's financial position. This includes a review of sources of revenue and uses of expenditures, as well as, economic information about the community and a highlight of fiscal spending for the City for the current fiscal year 2021.

The PAFR summarizes and condenses the financial activities of the City of Doral's governmental and business-type activities and derives its information from the City's Annual Comprehensive Financial Report for the Fiscal Year ended September 30, 2021. The Annual Financial Report is prepared in conformance with accounting principles generally accepted in the United States (GAAP) and it also includes financial statements audited by Caballero Fierman Llerena & Garcia, LLP.

Please note that the financial data in this report is unaudited and presented on a non-GAAP basis. This means that it contains condensed financial information and does not provide all of the necessary financial statements and note disclosures required by GAAP for governmental entities. The GAAP basis presentation in the Annual Comprehensive Financial Report includes the presentation of individual funds, as well as, full disclosure of all material events, financial and non-financial, in notes to the financial statements. We invite you to access the City's audited Annual Comprehensive Financial Report online presented on a GAAP basis with more detailed information on the City's finances. Both the Popular Annual Financial Report and the Annual Comprehensive Financial Report are https://www.cityofdoral.com/allavailable online at departments/finance/.

# **CITY MANAGER'S MESSAGE**



To the Citizens of the City of Doral:

The Mayor and City Council are pleased to present herein the City's Popular Annual Financial Report (PAFR) for the Fiscal Year ending September 30, 2021. The PAFR provides our citizens with a snapshot of the City's financial condition in a user-friendly manner and helps demonstrate why the City of Doral is such a great place to "Live, Work, Learn and Play." The financial information presented here is derived from the City's 2021 Annual Comprehensive Financial Report. The Annual Financial Report provides

complete financial disclosure and may be viewed and downloaded by accessing the City's website at www.cityofdoral.com.

There is no surprise that Doral is one of the fastest growing cities in the State of Florida, when considering its ideal location. Recognized as an epicenter of international trade and commerce, Doral is well known as an excellent place to do business. Doral has ranked as the #3 best small city for small businesses in the US by Go. Verizon. With a business district among the most vibrant in South Florida, and the Miami Free Zone offering duty-free warehouse space that attracts international trade, it's no wonder that Doral's economy represents many different sectors including logistics, health and hospitality, flower imports, and the number one tile district in the country.

Since the City's incorporation, City leadership has envisioned world-class parks with many amenities that would be multi-generational, multi-purpose, and multi-seasonal. Recognizing that the City would continue to grow overtime, the goal is to have a park within a short walking distance from most residences that serves the recreational needs of residents of all ages, interests, and capabilities. On November 6, 2018 the Doral Parks for Tomorrow Bond was put to a vote and passed. Since voting in favor of the Park Bond, your City Council and City Staff are fast at work to provide the quality parks desired. Park projects and improvements funded by this bond include green spaces, nature areas, sports fields, play areas, infrastructure, aquatics facility, community center, cultural amenities, walking/biking trails, specialty recreation areas, and safety features.

The City of Doral is committed to its mission "To serve our community by relentlessly pursing the highest quality of life through the delivery of efficient, sustainable, transparent, ethical and accountable government". I would like to give thanks to the Finance staff, all City Departments and the City's Auditors, which helped provide necessary information in creating the City's Popular Annual Financial Report.

Respectfully yours,

Hernan M. Organvidez Acting City Manager

Hernan M. Organvidez

# **CITY PROFILE**

The City of Doral, incorporated on January 28, 2003, is one of thirty-four municipalities in Miami-Dade County, Florida. Conveniently located just one mile from Miami International Airport and twelve miles from Downtown Miami, the City is home to approximately 75,874 residents and regularly hosts in excess of 100,000 people who work within the City. The City of Doral occupies a land area of 15 square miles bordered on the west by the Ronald Reagan Turnpike, to the north by the Town of Medley, to the east by the Palmetto Expressway and to the South by the City of Sweetwater.

The City of Doral has operated under the Mayor-Council-Manager form of government since incorporation. Policymaking and legislative authority are vested in a governing council consisting of the mayor and four other council members. The Council, which is elected at large, is responsible among other things, for passing ordinances and resolutions, adopting the annual budget, appointing the City Manager, City Clerk, and City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the Council, for overseeing the daily operations of the government, and for appointing the heads of various departments.



Juan Carlos Bermudez
Mayor



Claudia Mariaca
Councilwoman



**Digna Cabral**Vice Mayor



Pete Cabrera
Councilman

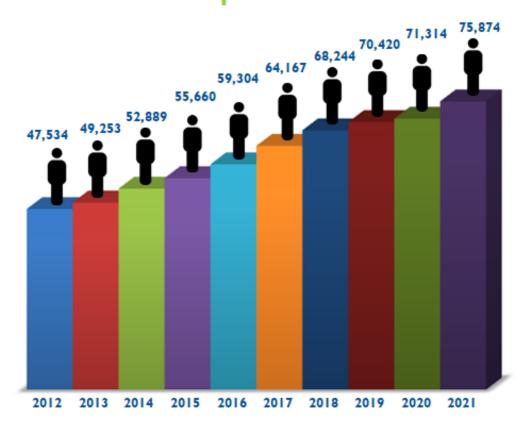


Oscar Puig-Corve
Councilman

The City of Doral offers a wide range of services, including, police protection, public works maintenance, a full-service building department, planning and zoning, parks and recreation, and stormwater services. Described as the premier place to live, work, play, and learn, our many assets provide for a superior quality of life in an urban center known for its commerce.

# **COMMUNITY PROFILE**

# ······ Population



Source: City of Doral FY 2021 Annual Financial Report

Median Family
Income

\$77,493

Unemployment Rate

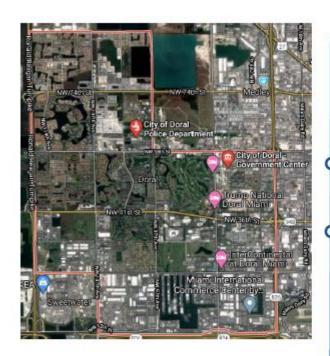
6.1%

# **Education**

- ⇒ Over 10 Public, Charter, and Private Schools with "A" Grade Status
- ⇒ Over 10 Colleges, Universities, and Technical Schools



# **COMMUNITY PROFILE**



# PUBLIC TRANSPORTATION & AREAS

# TOP

# **EMPLOYERS**

Over 2,000

Carnival Cruise Lines

500 - 1,999

Univision Network LTD Partnership

Trump Endeavor 12 LLC

Leon Medical Center Inc.

Miami Herald Media Company

Supreme International Corporation

# Under 500

Amadeus North America LLC Perry Ellis International Inc

Blue Cross and Blue Shield of Florida

Brinks Incorporated



Number of Trolleys



Number of Trolley Routes



Acres of Public Parks



26.18

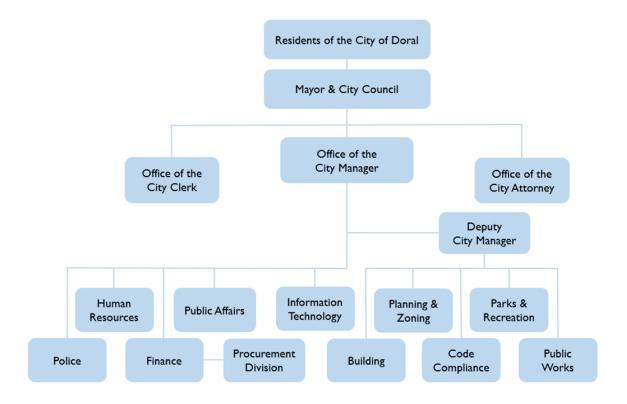
Miles of Walking & Biking Trails



210

Miles of Streets

# **CITY ORGANIZATIONAL CHART**





# **FINANCE AWARDS AND CERTIFICATES**



The Governmental Finance Officers Association of the United States and Canada (GFOA) awarded a **Certificate of Achievement for Excellence in Financial Reporting** to the City for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2020. In order to be awarded a Certificate of Achievement; a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Government Finance Officers Association of the United States and Canada (GFOA) presented a **Distinguished Budget Presentation Award** to City of Doral, Florida for its annual budget for the fiscal year beginning October I, 2020. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device. This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements and has been submitted to the GFOA to determine its eligibility for another award.





The Government Finance Officers Association of the United States and Canada (GFOA) has given an **Award for Outstanding Achievement in Popular Annual Financial Reporting** to City of Doral, Florida for its Popular Annual Financial Report for the fiscal year ended September 30, 2020. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual financial reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal. The Award for Outstanding Achievement in Popular Annual Reporting is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA.

# STATEMENT OF NET POSITION

The Government-wide Balance Sheet, known as the *Statement of Net Position*, presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. There was an increase of \$12.6 million in the City's net position over fiscal year 2020. The following financial summary is based upon a condensed summary of the City's net position for all governmental and business-type activities as of September 30, 2020 and 2021.

	Government	al Activities	Business-Ty	pe Activities	To		
	2021	2020	2021	2020	2021	2020	Change
Assets							
Current assets	\$254,947,885	\$158,450,165	\$ 12,852,907	\$ 12,658,115	\$267,800,792	\$ 171,108,280	\$ 96,692,512
Capital assets	246,919,716	228,327,932	34,152,010	33,617,570	281,071,726	261,945,502	19,126,224
Total Assets	501,867,601	386,778,097	47,004,917	46,275,685	548,872,518	433,053,782	115,818,736
Deffered Outflows of Resources:							
Deferred Outflows of Resources	9,243,230	15,435,104	157,149	209,532	9,400,379	15,644,636	(6,244,257)
Liabilities							
Current liabilities	13,537,172	12,460,323	298,064	1,787,859	13,835,236	14,248,182	(412,946)
Long-term liabilities	172,078,199	96,338,736	4,577,950	4,577,948	176,656,149	100,916,684	75,739,465
Total Liabilities	185,615,371	108,799,059	4,876,014	6,365,807	190,491,385	115,164,866	75,326,519
Deferred Inflows of Resources:						_	
Deferred Inflows of Resources	23,989,494	2,346,052			23,989,494	2,346,052	21,643,442
Net Position							
Net Investment in Capital Assets	211,104,561	209,691,526	34,152,010	28,759,417	245,256,571	238,450,943	6,805,628
Restricted	22,854,831	58,681,001	-	11,359,993	22,854,831	70,040,994	(47,186,163)
Unrestricted	67,546,574	22,695,565	8,134,042		75,680,616	22,695,565	52,985,051
Total Net Position	\$301,505,966	\$291,068,092	\$ 42,286,052	\$ 40,119,410	\$343,792,018	\$ 331,187,502	\$ 12,604,516

**Net Position** 



**Net Investment in Capital Assets -** This represents the City's investment in its capital assets, less accumulated depreciation, and any related outstanding debt attributable. The resources needed to repay this debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities.

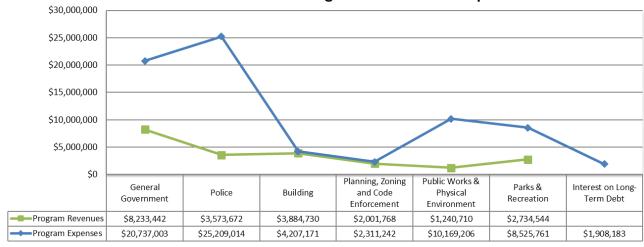
**Restricted Net Position** - Resources whose use is subject to externally imposed restrictions. The City has resources set aside for debt service, capital projects, and specific projects and programs established by the City Council.

**Unrestricted Net Position -** These are resources that are accessible to the City to provide services to the residents if there were no additional revenues or resources available.

# STATEMENT OF ACTIVITIES

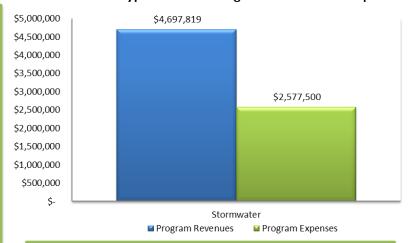
The Government-wide Income Statement is known as the Statement of Activities, which provides a report on the money received (revenues) and spent (expenditures) by the City during the fiscal year. The following graphs show a summary of revenues and expenditures for Governmental and Business-type activities as they relate to the program category in which the funds were collected or expended. Governmental activities reflect the City's basic services, including general government, police, public works and physical environment, planning, zoning, and code enforcement, building, and parks and recreation. Business-type activities are comprised of Stormwater (wastewater) utilities.

#### Governmental Activities-Program Revenues and Expenses



Governmental activities increased the City's net position by \$10.4 million during the current fiscal year. Charges for services accounted for 15% of total governmental revenues. A decrease of \$2.5 million over prior year, attributable to the effects of the Covid-19 pandemic. As well as, a decrease in police services by \$61 thousand. Total governmental program expenditures totaled \$73.1 with Police program expenditures representing 35% of the total. The decrease of \$6.4 million in Police program expenditures is primarily attributable to the Pension Liability.

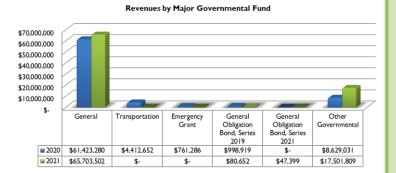
#### Business-Type Activities - Program Revenues and Expenses

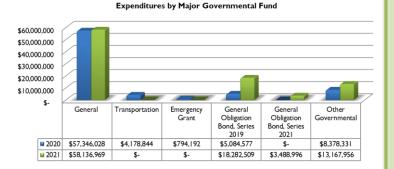


Business-type funds are used to report any activity for which a fee is charged to users for goods and services to recover the cost of the service provided. The net position in businesstype activities increased to \$42.3 million when compared to the \$40.1 million from the last fiscal year. Overall, this is a result of revenues continuing to exceed expenditures.

# **GOVERNMENTAL FUNDS**

The City maintains many individual governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.







**Fund Balance:** Represents the difference between the assets and liabilities in a governmental fund.

**Assigned Fund Balance**: Is the portion of fund balance that is intended to be used for specific purposes but do not meet the criteria to be classified as retricted or committed.

**Unassigned Fund Balance:** Is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

**Committed Fund Balance:** Is the portion of fund balance that represents resources whose use is constrained by limitations that the government imposes on itself.

The General Fund balance increased from \$79.6 million at the end of 2020, to \$85.6 million at the end of the current fiscal year. Of that amount, \$75.3 million constitutes unassigned fund balance, which is available for spending at the City's discretion; \$8 million, is assigned for various projects such as the design and construction of adoptive re-use area, park improvements, installation of license plate readers, and implementation of a permitting system. In addition, \$2.3 million are committed to the Building Department Fund.

### **GENERAL FUND - REVENUES**

The General Fund is the primary operating fund of the City. It is used to account for all financial resources except for those required to be accounted for in another fund. It is useful to analyze as it reflects revenues and expenditures available for general use. The general fund is where the most significant revenue source (property taxes) and a majority of the City's expenditures are accounted for, including public safety (police) and City administration.

The majority of services are financed through shared state sales tax, local utility tax, property tax and direct charges for services. Compared to previous year, FY 2021 total general fund revenues increased by \$4.3 million. The largest revenue source for the City is property taxes, which make up for 39% of general fund revenues. The second and third largest revenue sources are utility taxes (15%) and franchise fees (13%), respectively.

Property Taxes: An Ad Valorem tax levied on the assessed value (net of any exemptions) of real personal property within the City.

**Utility Taxes:** A tax on purchases within the City for electricity, metered natural gas, manufactured gas and water service.

Franchise Fees: Fees charged for the ability to operate businesses such as electricity and waste disposal services within the City limits.

Intergovernmental: The combined resources received from other governments in the form of state shared revenue.

Licenses, Permits, and Fines: Revenues received for business taxes, building and planning permits, and code fines.

Communication Service Tax: A tax on telephone and cable television received from state shared revenue.

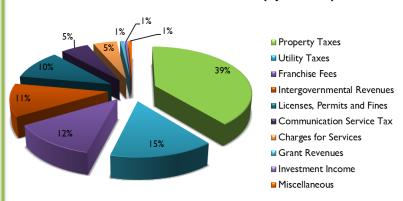
Charges for Services: The combined resources of various departments for fees paid by the public such as, recreation fees.

Grants: Operating and capital grants and contributions received from other entities. **Investment Income:** Interest earned on investments, such as treasuries, and federal agencies as allowed by state statutes and city policy.

Miscellaneous: Revenues received that do not fall into the above designated categories, such as insurance proceeds.

Where the Money Comes From (Revenue/Resources)

#### 2021 General Fund Revenues (by source)



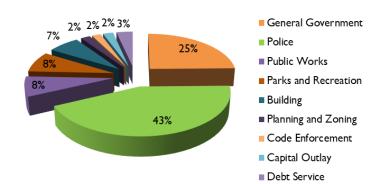
General Fund Revenues (by Source)	2019	2020	2021
Property Taxes	\$ 24,110,426	\$ 24,663,621	\$ 25,713,762
Utility Taxes	\$ 10,005,941	\$ 10,017,845	\$ 9,737,458
Franchise Fees	\$ 4,425,735	\$ 3,800,965	\$ 8,222,719
Intergovernmental Revenues	\$ 6,725,116	\$ 6,287,006	\$ 7,499,828
Licenses, Permits and Fines	\$ 11,070,109	\$ 7,169,508	\$ 6,805,747
Communication Service Tax	\$ 3,630,992	\$ 3,423,343	\$ 3,478,659
Charges for Services	\$ 3,317,055	\$ 2,458,810	\$ 2,973,557
Grant Revenues	\$ 1,254,898	\$ 590,130	\$ 490,254
Investment Income	\$ 3,189,225	\$ 2,635,936	\$ 341,739
Miscellaneous	\$ 803,826	\$ 376,116	\$ 439,779
Total General Fund Revenues	\$ 68,533,323	\$61,423,280	\$ 65,703,502

# **GENERAL FUND - EXPENDITURES**

Compared to previous year, General Fund Expenditures increased by \$791 thousand. The largest General Fund Expenditures were for Police Services, which makes up for 43%, and General Government for 25% of total General Fund Expenditures.

Where the Money Goes (Expenditures/Services)

#### 2021 General Fund Expenditures (by function)



General Fund Expenses (by Function)	2019	2020	2021
General Government	\$ 12,136,420	\$ 13,480,234	\$ 14,374,049
Police	\$ 21,882,561	\$ 23,332,753	\$ 25,171,069
Public Works	\$ 4,317,503	\$ 5,756,127	\$ 4,464,116
Parks and Recreation	\$ 5,357,187	\$ 4,508,739	\$ 4,658,164
Building	\$ 3,814,050	\$ 3,875,100	\$ 3,912,618
Planning and Zoning	\$ 1,010,329	\$ 1,168,112	\$ 1,162,208
Code Enforcement	\$ 1,302,981	\$ 1,212,563	\$ 1,122,303
Capital Outlay	\$ 11,630,049	\$ 2,091,610	\$ 1,266,789
Debt Service	\$ 1,921,040	\$ 1,920,790	\$ 2,005,653
General Fund Total Expenses	\$ 63,372,120	\$ 57,346,028	\$ 58,136,969

General Government: Financial and Administrative services provided for the benefit of the public and the governmental body as a whole.

Police: Expenditures associated with services provided by the City for the safety and security of the public.

Public Works: Expenditures reflecting costs associated with maintaining public infrastructure such as City roads, medians, and City facilities.

Parks and Recreations: Reflects the expenditures associated with services that enhance the culture of the community, such as recreation, sports, fitness, and special events.

Building, Planning & Zoning, and **Code Enforcement:** These categories include costs associated with services provided for building safety, code compliance and planning functions.

Capital Outlay: Expenditures associated with acquiring, maintaining, repairing or upgrading capital assets such as, machinery, facilities and land.

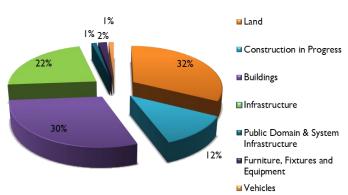
**Debt Service:** Expenditures to pay the principal and interest payments related to the City's long-term debt.



# SUMMARY OF CAPITAL ASSETS

Capital Assets are defined as land, building, improvements, equipment, and infrastructure owned by the City and purchased by each department as needed. For the current fiscal year, the City's capital assets for governmental activities, net of accumulated depreciation were \$246.9 million. The capital assets for business-type activities, net of accumulated depreciation was \$34.1 million. Below is a summary of the total dollar amount held by the City, as of September 30, 2021:

2021 Capital Assets - Governmental Activities



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Governmental Activities (Net)											
Capital Asset		2020		2021							
Land	\$	79,951,639	\$	79,951,639							
Construction in Progress	\$	10,254,304	\$	29,290,031							
Buildings	\$	73,674,745	\$	73,007,512							
Infrastructure	\$	52,674,828	\$	55,070,717							
Public Domain & System Infrastructure	\$	2,939,542	\$	2,579,846							
Furniture, Fixtures and Equipment	\$	5,797,620	\$	4,371,530							
Vehicles	\$	3,035,256	\$	2,648,441							
Totals	\$ 2	228,327,934	\$	246,919,716							

Business-Type Activities (Net)											
Capital Asset 2020 2021											
Construction in Progress	\$	3,701,598	\$	930,492							
Infrastructure - Stormwater Imp.	\$	29,820,158	\$	33,139,130							
Furniture, Fixtures and Equipment	\$	89,608	\$	80,562							
Vehicles	\$	6,206	\$	1,826							
Totals	\$	33,617,570	\$	34,152,010							

#### **Capital Asset Highlights**

- Public Works improvement of streets
- Information Technology upgrades and improvement to City's systems
- > Park improvements and construction
- Additions to the City's fleet of vehicles

Land: Represents total dollar amount in land purchased and owned by the City of Doral for government use.

Infrastructure: Includes the cost of all roads, bridges, medians, drainage systems, water and sewer systems, and other permanent improvements that add value to the land.

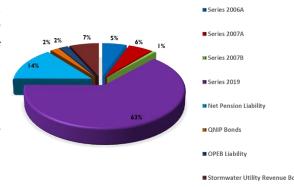
**Buildings:** The amount listed is the cost of permanent structures such as City Hall, Police and Public Works buildings.

Furniture, **Fixtures Equipment**: Includes the cost of all machinery office furniture, IT devices, etc.

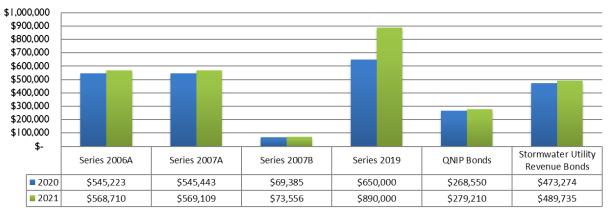
Public Domain and **System** Infrastructure: The cost of all IT system equipment.

# **DEBT STRUCTURE**

Cities need a good credit rating to help secure a better future for its residents. The City's current S&P Global and Fitch's bond rating is AA+. As of September 30, 2021, the City's debt for Governmental activity totaled approximately \$170.6 million, excluding compensated absences. This represents a \$73.8 million increase over the last year's total debt of \$96.8 million. The increase is primarily attributable to the Series 2021 General Obligation Bonds issued of \$104.2 million.



The table below represents the City's annual financial obligations for the years ended September 30, 2020 and 2021:



The following is a summary of changes in long-term liabilities of the City for the year ended September 30, 2021:

					•	D	ue within
Governmental Activities	Beginning	Additions	R	eductions	Ending	•	One Year
Capital Improvement Revenue Bonds:							
Series 2006A	\$ 4,348,008	\$ -	\$	(568,710)	\$ 3,779,298	\$	593,210
Series 2007A	\$ 4,354,970	\$ -	\$	(569,109)	\$ 3,785,861	\$	593,801
Series 2007B	\$ 590,948	\$ -	\$	(73,556)	\$ 517,392	\$	77,977
Total Bonds	\$ 9,293,926	\$ -	\$	(1,211,375)	\$ 8,082,551	\$	1,264,988
General Obligation Bonds:							
Series 2019	\$ 44,450,000	\$ -	\$	(890,000)	\$ 43,560,000	\$	930,000
Plus: premium on bonds issued	\$ 1,865,220	\$ -	\$	(69,946)	\$ 1,795,274	\$	-
Series 2021	\$ -	\$ 86,145,000	\$	-	\$ 86,145,000	\$	1,110,000
Plus: premium on bonds issued	\$ -	\$ 18,079,543	\$	-	\$ 18,079,543	\$	-
Total Bonds	\$ 46,315,220	\$ 104,224,543	\$	(959,946)	\$ 149,579,817	\$	2,040,000
Other Liabilities:							
Net Pension Liability	\$ 37,915,476	\$ -	\$	(28,102,197)	\$ 9,813,279	\$	24,588
QNIP Bonds	\$ 1,606,585	\$ -	\$	(279,210)	\$ 1,327,375	\$	290,895
OPEB Liability	\$ 1,176,459	\$ 185,943	\$	-	\$ 1,362,402	\$	-
Compensated Absences	\$ 2,321,116	\$ -	\$	(87,013)	\$ 2,234,103	\$	250,000
Note Payable	\$ 498,006	\$ -	\$	(87,521)	\$ 410,485	\$	99,938
Total Other Liabilities	\$ 43,517,642	\$ 185,943	\$	(28,555,941)	\$ 15,147,644	\$	665,421
Governmental Activities long-term liabilities	\$ 99,126,788	\$ 104,410,486	\$	(30,727,262)	\$ 172,810,012	\$	3,970,409

									Dı	ue within
Business-type Activities	E	Beginning	1	Additions	Re	eductions	Е	nding	0	ne Year
Stormwater Utility Revenue Bonds	\$	5,067,685	\$	-	\$	(489,735) \$		4,577,950	\$	506,464
Business-type Activities long-term liabilities	\$	5,067,685	\$	-	\$	(489,735) \$	, 4	4,577,950	\$	506,464

# **CITY OF DORAL DIRECTORY**

#### **CITY OF DORAL CITY HALL**

8401 NW 53 TERRACE DORAL, FL 33166 Tel: 305-593-6725

#### Ist FLOOR

OFFICE OF THE CITY CLERK
INFORMATION TECHNOLOGY DEPARTMENT
PARKS & RECREATION DEPARTMENT

#### **2ND FLOOR**

BUILDING DEPARTMENT
CODE COMPLIANCE DEPARTMENT
PLANNING & ZONING DEPARTMENT
ECONOMIC DEVELOPMENT DIVISION
PUBLIC WORKS DEPARTMENT

#### 3<sup>RD</sup> FLOOR

CITY MAYOR & COUNCIL
OFFICE OF THE CITY MANAGER
OFFICE OF THE CITY ATTORNEY
FINANCE DEPARTMENT
HUMAN RESOURCES DEPARTMENT
PUBLIC AFFAIRS DIVISION

**POLICE DEPARTMENT** 6100 NVV 99 AVENUE 305-593-6740

#### **INTERESTED IN MORE FINANCIAL INFORMATION?**

The information in this report is drawn from the City of Doral Comprehensive Annual Financial Report for the fiscal year ended September 30, 2021, which may be accessed at <a href="https://www.cityofdoral.com">www.cityofdoral.com</a>.

The City's financial statements are designed to provide Doral citizens, taxpayers, customers, investors, and creditors with a general overview of City finances and to demonstrate the City's accountability of the resources it receives and expends.